





Freedom, Security and Justice within the European Union

with special emphasis on criminal justice issues
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MODULE 1

What is the Area of Freedom, Security and Justice?

Reading Lecture 4

AFSJ and Criminal Justice & European Criminal Policy

1. In this lecture you will learn about...

- European criminal policy,
- legislative procedures with criminal law content,
- emergency brake procedure and
- opt in and opt out

Learning time – approximately 4 hours





2. Watch the video lecture No 3!

Watch the video lecture No 3!

blueprint surprising fragmental integration new changes proportionality negotiate citizens competences policy-making co-operation legislation recognition policy human subsidiarity legally-binding criminal criminal innovation Justice rights common safeguards ideas system justification e-technologies opt-outs interests framework legal traditional Treaty TFEU reasonable mutual milestones Freedom participate legislative development Security effective harmonisation brake philosophy national important confidence institutions implementation revolutionary deadlock judicial

(c) worditout



Explain the

context of the

words

displayed with

large letters.

3. EU competences in decision making (legislation)

Classification of European legislation with criminal law content					
Competence as formulated in the TFEU	Competences intruding	Contemporary and future examples (hypothetic contents of Union law norms) of intruding competence	Article of TFEU	Type of legal act	
enactment of rules to prevent and settle conflicts of jurisdiction between MS	both into the substantive and procedural criminal law	 the norm sets the rules on the scope of application of the criminal code in transnational cases parallel requires from the national authorities the test on preventing those conflicts before (or during) the domestic criminal procedure 	Article 82 paragraph 1 b	any measure (e.g. decision, directive or regulation)	





combat against trafficking in persons, in particular women and children. combat against fraud (and protection of the financial interest of the EU)	both into the substantive and procedural criminal law both into the substantive and procedural criminal law	 in case of regulation as legal act, the ECL will intrude into the MS law without transposition definition of these offences definition of fraud and related offences European Prosecutor's Office 	Article 79 paragraph 2 d Article 325 paragraph 4	any measure any measure
combat against severe crimes establish minimum rules concerning the definition of criminal offences and sanctions in the areas of particularly serious crime with a cross- border dimension resulting from the nature or impact of such offences or from a special need to combat them on a common basis	substantive criminal law	- these areas of crime are the following: terrorism, trafficking in human beings and sexual exploitation of women and children, illicit drug trafficking, illicit arms trafficking, money laundering, corruption, counterfeiting of means of payment, computer crime and organised crime - directives are defining offences and sanctions	th	directive What do you ink? What is ne reason of minimum ruling?
enactment of rules and procedures for ensuring (mutual) recognition throughout the Union of all forms of judgments and judicial decisions	both into the substantive and procedural criminal law	 the details on mutual recognition of decisions will restrain the scope of the application of the MS Criminal Code as defined in the Code itself if mutual recognition results in procedural obstacles of the domestic criminal procedure, the procedural code shall be amended in case of regulation as legal act, the ECL will intrude into the MS law without transposition 	Article 82 paragraph 1 a	any measure (e.g. decision, directive, or regulation)
facilitate cooperation between judicial or equivalent authorities of the Member States in relation to proceedings in criminal matters	into procedural criminal law and into the law of mutual cooperation	 if the tendency will be strengthened by Union law that such cooperation shall underlie the assimilation principle, the domestic procedural code shall be amended in case of regulation as legal act, the ECL will 	Article 82 paragraph 1 d	any measure (e.g. decision, directive, or regulation)





		intrude into the MS law		
		without transposition		
minimum rules on mutual admissibility of evidence between MS	into procedural criminal law	the evidence law belongs to the procedural rules according to the domestic	Article 83 paragraph 2 a	directive
		concept of criminal law, any European requirement or standards shall be introduced into criminal procedural code		
minimum rules on the rights of individuals in criminal procedure	into procedural criminal law	the legal status of the defendant, of the victim or the private party is regulated by domestic procedural code, if there will	Article 83 paragraph 2 b	directive
Who are individu	als?	be minimum European rules and minimum requirements not contained by the domestic code, its amendment will be unavoidable		
minimum rules on the rights of victims of crime	into procedural criminal law	see above	Article 83 paragraph 2 c	directive
minimum rules on any other specific aspects of criminal procedure which the Council has identified in advance by a decision	into procedural criminal law		Article 83 paragraph 2 d	directive
release of norms on the initiation of criminal investigations by Eurojust particularly those relating to offences against the financial interests of the Union; on the coordination of investigations and prosecutions referred to; on the strengthening of judicial cooperation, including by resolution of conflicts of jurisdiction	into procedural criminal law	 if the Eurojust will get more concrete competences concerning domestic criminal procedures, the criminal procedural code is not to amend because of the release of a regulation (e.g. European Public Prosecutor) in this future case such procedural rules as part of ECL will intrude into the domestic law without transposition, e.g. the legal sources of procedural law will be extended with European regulation(s) 	Article 85	regulation
enactment of regulation on the collection, storage, processing, analysis and exchange of relevant information in the field of police cooperation	into police law and procedural criminal law		Article 87 paragraph 2 a	any measure (e.g. decision, directive or regulation)
may establish measures concerning common investigative techniques in	into police law and procedural criminal law	- if the future investigative techniques will be transformed into special	Article 87 paragraph 2 c	any measure (e.g.





relation to the detection of serious forms of organised crime. may establish measures	into police law	forms of cooperation, the same happened in case of controlled deliveries; today this form of special investigation is regulated by procedural rules - if the operation of	Article 87	decision, directive or regulation) any
concerning operational cooperation between the (investigating) authorities of the MS	and procedural criminal law	investigating authority of other MS will be recognised as an operation of the own authority of investigation	paragraph 3, Article 89	measure (e.g. decision, directive or regulation)
facilitate cooperation between judicial or equivalent authorities of the MS in relation to the enforcement of decisions	into the penal executional law		Article 82 paragraph 1 d	any measure (e.g. decision, directive or regulation)
release of regulation on Europol activities (e.g. operation, field of action) and also on the coordination, organisation and implementation of investigative and operational action carried out jointly with the MS' competent authorities or in the context of joint investigative teams	into police law and procedural criminal law	EUROPOL – what kind of agency is this?	Article 88	regulation
the regulation of the conditions and limitations under which the authorities of a MS may operate in the territory of another MS		- if the operation of investigating authority of other MS will be recognised as an operation of the own authority of investigation		any measure (e.g. decision, directive or regulation)
enactment of rules on crime prevention	other law field		Article 84	any measure





Read the following paper!

4. European Criminal Policy

Karsai, Krisztina: *European Criminal Policy. F*ORUM: ACTA JURIDICA ET POLITICA, 9 (2). pp. 63-81. ISSN 2063-2525 (2019) <u>http://publicatio.bibl.u-szeged.hu/18921/</u>



5. POLICY PAPER ANALYSIS

Analyse the following paper!

European Commission (2011): Towards and EU criminal policy: Ensuring the effective implementation of EU policies through criminal law. [Brussels, 20.9.2011, COM(2011) 573]

https://eur-lex.europa.eu/LexUriServ/LexUriServ.do?uri=COM:2011:0573:FIN:EN:PDF

Answer the questions below.

- 1. Why is it appropriate to consider this publication a criminal policy document?
- 2. What is the added value created by European criminal law?
- 3. What were the shortcomings of the legal framework (criminal legislation)?
- 4. What were the innovations brought about by Lisbon in this regard?
- 5. What are the so-called "Euro-crimes"?
- 6. Explain the two-step approach in criminal law legislation.

7. How is the principle of legality ("legal certainty") to be understood in the scope of European criminal law?

You find the answer sheet here

https://forms.gle/8wQw2EFfA9j3BhRG6







6. Questions for review

- 1. What is the function of criminal policy at an EU level?
- 2. How can the EU's criminal policy influence national criminal policy?
- 3. What is the opt out possibility?
- 4. How can you characterize the cooperation between the MS before the Lisbon era?
- 5. Which articles entitle the EU to issue description or definition of offences?

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